BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

```
VILLAGE OF HOMEWOOD, HOMEWOOD )
ILLINOIS, VILLAGE OF ORLAND PARK,
ORLAND PARK ILLINOIS, VILLAGE OF
MIDLOTHIAN, MIDLOTHIAN
                            ILLINOIS,
VILLAGE OF TINLEY PARK, TINLEY PARK )
ILLINOIS,
             EXXONMOBIL
                              OIL
CORPORATION, VILLAGE OF WILMETTE,
WILMETTE ILLINOIS, CITY OF COUNTRY
CLUB HILLS, COUNTRY CLUB HILLS
ILLINOIS, NORAMCO-CHICAGO, INC.,
FLINT HILLS RESOURCES JOLIET LLC,
CITY OF EVANSTON, EVANSTON ILLINOIS, )
VILLAGE OF SKOKIE, SKOKIE ILLINOIS,
                                          PCB 16-14 (Homewood)
ILLINOIS
             DEPARTMENT
                               OF
                                          PCB 16-15 (Orland Park)
                                          PCB 16-16 (Midlothian)
TRANSPORTATION,
                    METROPOLITAN
WATER RECLAMATION DISTRICT
                                          PCB 16-17 (Tinley Park)
                                       )
GREATER CHICAGO, VILLAGE OF
                                          PCB 16-18 (ExxonMobil)
RICHTON PARK, RICHTON PARK ILLINOIS, )
                                          PCB 16-20 (Wilmette)
                                          PCB 16-21 (Country Club Hills)
VILLAGE
            OF
                   LINCOLNWOOD,
LINCOLNWOOD ILLINOIS, CITY OF OAK
                                          PCB 16-22 (Noramco-Chicago)
FOREST, OAK FOREST ILLINOIS, VILLAGE )
                                          PCB 16-23 (Flint Hills Resources)
OF LYNWOOD, LYNWOOD ILLINOIS,
                                          PCB 16-25 (Evanston)
CITGO HOLDINGS, INC., VILLAGE OF NEW
                                          PCB 16-26 (Skokie)
LENOX, NEW LENOX ILLINOIS, CITY OF )
                                          PCB 16-27 (IDOT)
LOCKPORT,
             LOCKPORT
                           ILLINOIS,
                                          PCB 16-29 (MWRDGC)
CATERPILLAR, INC., CITY OF CREST HILL, )
                                          PCB 16-30 (Richton Park)
CREST HILL ILLINOIS, CITY OF JOLIET,
                                          PCB 16-31 (Lincolnwood)
JOLIET ILLINOIS, MORTON SALT, INC.,
                                          PCB 16-33 (Oak Forest)
CITY OF PALOS HEIGHTS, PALOS HEIGHTS)
                                         PCB 19-7 (Village of Lynwood)
ILLINOIS, VILLAGE OF ROMEOVILLE,
                                          PCB 19-8 (Citgo Holdings)
                                          PCB 19-9 (New Lenox)
ROMEOVILLE ILLINOIS, IMTT ILLINOIS
                                         PCB 19-10 (Lockport)
LLC, STEPAN CO., VILLAGE OF PARK
                                       )
FOREST, PARK FOREST ILLINOIS, OZINGA)
                                          PCB 19-11 (Caterpillar)
READY MIX CONCRETE, INC., OZINGA
                                          PCB 19-12 (Crest Hill)
MATERIALS, INC., MIDWEST MARINE
                                          PCB 19-13 (Joliet)
TERMINALS LLC, VILLAGE OF MOKENA,
                                          PCB 19-14 (Morton Salt)
MOKENA ILLINOIS, VILLAGE OF OAK
                                          PCB 19-15 (Palos Heights)
LAWN, OAK LAWN ILLINOIS, VILLAGE OF )
                                          PCB 19-16 (Romeoville)
DOTON, DOTON ILLINOIS, VILLAGE OF
                                          PCB 19-17 (IMTT Illinois)
GLENWOOD,
              GLENWOOD
                           ILLINOIS,
                                          PCB 19-18 (Stepan)
VILLAGE OF MORTON GROVE, MORTON )
                                          PCB 19-19 (Park Forest)
GROVE ILLINOIS, VILLAGE OF LANSING,
                                         PCB 19-20 (Ozinga Ready Mix)
                                       )
                                          PCB 19-21 (Ozinga Materials)
LANSING
           ILLINOIS,
                      VILLAGE
                                 OF
                                          PCB 19-22 (Midwest Marine)
FRANKFORT, FRANKFORT ILLINOIS,
```

```
VILLAGE OF WINNETKA, WINNETKA
                                          PCB 19-23 (Mokena)
                                          PCB 19-24 (Oak Lawn)
ILLINOIS, VILLAGE OF LA GRANGE, LA )
           ILLINOIS,
                                          PCB 19-25 (Dolton)
GRANGE
                      VILLAGE
                                  OF
                                          PCB 19-26 (Glenwood)
CHANNAHON, CHANNAHON ILLINOIS,
                                        )
        COUNTY
                                          PCB 19-27 (Morton Grove)
COOK
                  DEPARTMENT
                                  OF
                                        )
TRANSPORTATION
                          HIGHWAYS.
                                          PCB 19-28 (Lansing)
                   AND
                                          PCB 19-29 (Frankfort)
VILLAGE OF NILES, NILES ILLINOIS,
                                        )
                                          PCB 19-30 (Winnetka)
SKYWAY CONCESSION COMPANY LLC,
                                       )
VILLAGE OF ELWOOD, ELWOOD ILLINOIS, )
                                          PCB 19-31 (La Grange)
CITY OF CHICAGO, CHICAGO ILLINOIS, )
                                          PCB 19-33 (Channahon)
VILLAGE OF CRESTWOOD, CRESTWOOD
                                          PCB 19-34 (CCDTH)
                                       )
ILLINOIS and VILLAGE OF RIVERSIDE,
                                          PCB 19-35 (Niles)
                                       )
                                          PCB 19-36 (Skyway)
RIVERSIDE ILLINOIS
                                          PCB 19-37 (Elwood)
                                          PCB 19-38 (Chicago)
Petitioners,
                                          PCB 19-40 (Crestwood)
                                          PCB 19-48 (Riverside)
v.
ILLINOIS ENVIRONMENTAL PROTECTION
                                          (Time-Limited Water Quality
AGENCY,
                                          Standard)
                                          (Consolidated)
                                        )
Respondent.
```

PETITIONER'S RESPONSE TO RECOMMENDATION OF ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

Pursuant to 35 Ill. Adm. Code 104.220, Petitioner Cook County Department of Transportation and Highways ("CCDTH") submits the following response to the Recommendation of the Illinois Environmental Protection Agency ("Recommendation"), submitted to the Illinois Pollution Control Board ("Board") on April 5, 2019, regarding CCDTH's Petition for Chloride Time-Limited Water Quality Standard for the Defined Chicago Area Waterway System/Des Plaines River Watershed.

On pages 14-15 of the Recommendation ("Chlorides Workgroup"), the Illinois Environmental Protection Agency ("IEPA") states that

[a]ny relief from the chloride water quality standard should include a BMP requiring all Petitioners, and any source who later seeks coverage under the TLWQS, to participate in the CAWS chlorides workgroup <u>or</u> the Lower Des Plaines chlorides workgroup depending on the location of its discharge (emphasis added).

The IEPA's Proposed BMPs set forth in Attachment 3, however, require all classes of dischargers to participate "in a Chlorides workgroup for the CAWS <u>and</u> LDPR (emphasis added)." In light of the conflict between these provisions, CCDTH seeks clarification as to the following:

1. Are Petitioners required to participate in a Chlorides workgroup for both the CAWS and LDPR regardless of the location of their discharge? In other words, if a Petitioner only discharges in the LDPR, would it only be required to participate in a Chlorides workgroup for the LDPR?

2. If a Petitioner discharges in both watersheds, would it be required to participate in a Chlorides workgroup for both the CAWS and LDPR?

On page 16 of the Recommendation ("New Proposed Paragraph 16: Berms"), the IEPA proposes that

a BMP should be added that requires all working areas to be bermed and/or sloped to allow snow melt and stormwater to drain away from the area. This BMP would apply to all classes of dischargers, and may require the discharger to channel water to a collection point such as a sump, holding tank or lined basin for collection.

Such a requirement may be problematic for a number of reasons.

Where work areas are bermed and/or sloped away and channeled to a collection point, all runoff from the entire area tributary to the collection point (i.e., all precipitation that falls within the entire tributary area) will flow to the collection point. Additionally, there also could be area outside of the work area that is tributary (i.e., flows through) to the work area, resulting in even greater volumes of runoff. These facts raise a number of significant concerns.

First, considering that most work areas are located in existing maintenance or public works yards or similar, often in developed areas, there may not be enough space available to add berms or to regrade the sites without adversely impacting drainage on the site and/or in surrounding areas.

Second, given the resulting volume of runoff, the size of the sump, holding tank or lined basin needed for collection may be impracticable.

Third, it should be noted that routing runoff through a collection point does little to reduce chloride concentrations in the runoff itself.

Finally, given the large volume of anticipated runoff, disposing of the runoff from the collection point, if required, would pose both a significant logistical and financial burden on dischargers.

CCDTH appreciates the opportunity to respond to the IEPA's Recommendation.

Respectfully submitted,

COOK COUNTY DEPARTMENT OF TRANSPORTATION AND HIGHWAYS

By: <u>/s/ Jeffrey M. Fronczak</u> One of Its Attorneys

Jeffrey M. Fronczak Cook County Department of Transportation and Highways 69 W. Washington Street, 24th Floor Chicago, Illinois 60602 Ph: (312) 603-3201

jeff.fronczak@cookcountyil.gov

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

```
VILLAGE OF HOMEWOOD, HOMEWOOD
                                         )
ILLINOIS, VILLAGE OF ORLAND PARK,
                                         )
ORLAND PARK ILLINOIS, VILLAGE OF
                                         )
MIDLOTHIAN, MIDLOTHIAN ILLINOIS,
VILLAGE OF TINLEY PARK, TINLEY PARK
ILLINOIS, EXXONMOBIL OIL
                                         )
CORPORATION, VILLAGE OF WILMETTE,
                                         )
WILMETTE ILLINOIS, CITY OF COUNTRY
                                         )
CLUB HILLS, COUNTRY CLUB HILLS
                                         )
ILLINOIS, NORAMCO-CHICAGO, INC.,
                                         )
FLINT HILLS RESOURCES JOLIET LLC,
CITY OF EVANSTON, EVANSTON
                                            PCB 16-14 (Homewood)
ILLINOIS, VILLAGE OF SKOKIE, SKOKIE
                                         )
                                            PCB 16-15 (Orland Park)
ILLINOIS, ILLINOIS DEPARTMENT OF
                                            PCB 16-16 (Midlothian)
                                         )
TRANSPORTATION, METROPOLITAN
                                            PCB 16-17 (Tinley Park)
                                         )
WATER RECLAMATION DISTRICT OF
                                            PCB 16-18 (ExxonMobil)
                                            PCB 16-20 (Wilmette)
GREATER CHICAGO, VILLAGE OF
RICHTON PARK, RICHTON PARK
                                            PCB 16-21 (Country Club Hills)
ILLINOIS, VILLAGE OF LINCOLNWOOD,
                                            PCB 16-22 (Noramco-Chicago)
LINCOLNWOOD ILLINOIS, CITY OF OAK
                                            PCB 16-23 (Flint Hills Resources)
FOREST, OAK FOREST ILLINOIS, VILLAGE
                                            PCB 16-25 (Evanston)
OF LYNWOOD, LYNWOOD ILLINOIS,
                                            PCB 16-26 (Skokie)
CITGO HOLDINGS, INC., VILLAGE OF NEW
                                            PCB 16-27 (IDOT)
                                         )
LENOX, NEW LENOX ILLINOIS, CITY OF
                                         )
                                            PCB 16-29 (MWRDGC)
LOCKPORT, LOCKPORT ILLINOIS,
                                            PCB 16-30 (Richton Park)
CATERPILLAR, INC., CITY OF CREST HILL,
                                            PCB 16-31 (Lincolnwood)
CREST HILL ILLINOIS, CITY OF JOLIET,
                                            PCB 16-33 (Oak Forest)
                                         )
JOLIET ILLINOIS, MORTON SALT, INC.,
                                            PCB 19-7 (Village of Lynwood)
                                         )
CITY OF PALOS HEIGHTS, PALOS
                                            PCB 19-8 (Citgo Holdings)
HEIGHTS ILLINOIS, VILLAGE OF
                                            PCB 19-9 (New Lenox)
                                            PCB 19-10 (Lockport)
ROMEOVILLE, ROMEOVILLE ILLINOIS,
IMTT ILLINOIS LLC, STEPAN CO.,
                                            PCB 19-11 (Caterpillar)
VILLAGE OF PARK FOREST, PARK
                                            PCB 19-12 (Crest Hill)
FOREST ILLINOIS, OZINGA READY MIX
                                            PCB 19-13 (Joliet)
CONCRETE, INC., OZINGA MATERIALS,
                                            PCB 19-14 (Morton Salt)
                                         )
INC., MIDWEST MARINE TERMINALS LLC,
                                         )
                                            PCB 19-15 (Palos Heights)
                                            PCB 19-16 (Romeoville)
VILLAGE OF MOKENA, MOKENA
                                         )
ILLINOIS, VILLAGE OF OAK LAWN, OAK
                                            PCB 19-17 (IMTT Illinois)
                                         )
LAWN ILLINOIS, VILLAGE OF DOTON,
                                            PCB 19-18 (Stepan)
                                         )
DOTON ILLINOIS, VILLAGE OF
                                            PCB 19-19 (Park Forest)
GLENWOOD, GLENWOOD ILLINOIS,
                                            PCB 19-20 (Ozinga Ready Mix)
VILLAGE OF MORTON GROVE, MORTON
                                            PCB 19-21 (Ozinga Materials)
                                         )
GROVE ILLINOIS, VILLAGE OF LANSING,
                                         )
                                            PCB 19-22 (Midwest Marine)
LANSING'ILLINOIS, VILLAGE OF
                                            PCB 19-23 (Mokena)
FRANKFORT, FRANKFORT ILLINOIS,
                                            PCB 19-24 (Oak Lawn)
                                         )
```

```
VILLAGE OF WINNETKA, WINNETKA
                                            PCB 19-25 (Dolton)
ILLINOIS, VILLAGE OF LA GRANGE, LA
                                            PCB 19-26 (Glenwood)
                                         )
GRANGE ILLINOIS, VILLAGE OF
                                            PCB 19-27 (Morton Grove)
                                         )
CHANNAHON, CHANNAHON ILLINOIS,
                                            PCB 19-28 (Lansing)
                                         )
COOK COUNTY DEPARTMENT OF
                                            PCB 19-29 (Frankfort)
                                         )
TRANSPORTATION AND HIGHWAYS,
                                            PCB 19-30 (Winnetka)
                                         )
VILLAGE OF NILES, NILES ILLINOIS,
                                            PCB 19-31 (La Grange)
                                         )
SKYWAY CONCESSION COMPANY LLC,
                                            PCB 19-33 (Channahon)
VILLAGE OF ELWOOD, ELWOOD
                                            PCB 19-34 (CCDTH)
ILLINOIS, CITY OF CHICAGO, CHICAGO
                                            PCB 19-35 (Niles)
                                         )
ILLINOIS, VILLAGE OF CRESTWOOD,
                                            PCB 19-36 (Skyway)
                                         )
CRESTWOOD ILLINOIS and VILLAGE OF
                                            PCB 19-37 (Elwood)
                                         )
RIVERSIDE, RIVERSIDE ILLINOIS
                                            PCB 19-38 (Chicago)
                                            PCB 19-40 (Crestwood)
                                         )
                                            PCB 19-48 (Riverside)
                                         )
Petitioners,
                                         )
                                            (Time-Limited Water Quality
v.
                                            Standard)
                                            (Consolidated)
ILLINOIS ENVIRONMENTAL PROTECTION
                                         )
AGENCY,
                                         )
                                         )
Respondent.
```

NOTICE OF FILING

To: See Attached Service List

PLEASE TAKE NOTICE that on April 19, 2019, the Cook County Department of Transportation and Highways electronically filed with the Office of the Clerk of the Pollution Control Board **Petitioner's Response to Recommendation of Illinois Environmental Protection Agency**, a copy of which is hereby served upon you.

Respectfully submitted,

COOK COUNTY DEPARTMENT OF TRANSPORTATION AND HIGHWAYS

By: <u>/s/ Jeffrey M. Fronczak</u> One of Its Attorneys

Jeffrey M. Fronczak Cook County Department of Transportation and Highways 69 W. Washington Street, 24th Floor Chicago, Illinois 60602 Ph: (312) 603-3201

jeff.fronczak@cookcountyil.gov

CERTIFICATE OF SERVICE

The undersigned attorney certifies, under penalties of perjury pursuant to 735 ILCS 5/1-109, that he caused a copy of the attached **Petitioner's Response to Recommendation of Illinois Environmental Protection Agency** to be served via electronic mail to the individuals listed on the attached service list on or before 5:00 p.m. on April 19, 2019.

Respectfully submitted,

By: <u>/s/ Jeffrey M. Fronczak</u> One of Its Attorneys

SERVICE LIST

Fredric P. Andes fandes@btlaw.com

Chuck Anthony

anthony_Charles_R@cat.com

John P. Antonopoulos john@avlawoffice.net

Edward J. Bailey ebailey@riverside.il.us

Lindsay Birt

lindsay.birt@gza.com

Eric E. Boyd

eboyd@thompsoncoburn.com

Don Brown

don.brown@illinois.gov

Carl R. Buck

cbuck@rcklawfirm.com

Mark E. Burkland

mark.burkland@hklaw.com

Peter D. Coblentz pcoblentz@rmcj.com

Thomas J. Condon Jr. tcondon@pjmchicago.com

Margaret T. Conway

margaret.conway@mwrd.org

Christopher J. Cummings chris@CJCummingsLaw.com

Stefanie N. Diers

Stefanie.diers@illinois.gov

John F. Donahue jdonahue@rmcj.com

Matthew D. Dougherty

matthew.dougherty@illinois.gov

Hugh DuBose

hdubose@cityofevanston.org

Steven M. Elrod

steven.elrod@hklaw.com

Albert Ettinger

ettinger@albert@gmail.com

Andrew N. Fiske

andrew.fiske@hklaw.com

Jeffrey Fort

jeffrey.fort@dentons.com

Felicia Frazier

ffrazier@odelsonsterk.com

David J. Freeman

dfreeman@robbins-schwartz.com

Mark D. Goldich

mdgoldich@KTJLAW.com

D. Danielle Grecic

dg@vniles.com

Brad Halloran

Brad.Halloran@illinois.gov

Brett Heinrich

bheinrich@vedderprice.com

Katherine D. Hodge

Katherine.Hodge@heplerbroom.com

Erin K. Lavery

eklavery@ktjlawe.com

Teresa Hoffman Liston

tliston@mortongroveil.org

Michael M. Lorge

michael.lorge@skokie.org

George F. Mahoney

gmahoney@msclawfirm.com

Marron Mahoney

mmahoney@msclawfirm.com

Michael Marovich marovich@hdoml.com

James McCarthy

james.mccarthy@skokie.org

David Mehlman

dmehlman@vedderprice.com

Stacy Meyers

smeyers@openlands.org

Michael P. Murphy mpm@heplerbroom.com

Peter Murphy

pmmlawyer@aol.com

Joanne M. Olson

joanne.olson@illinois.gov

Lindsey Ott

lott@cityofevanston.org

Hart M. Passman

hart.passman@hklaw.com

Melanie Pettway

melanie.pettway@skokie.org

Dave Pfeifer

pfeifer.david@epa.gov

Jared Policicchio

jared.policcicchio@cityofchicago.org

Richard S. Porter

rporter@hinshawlaw.com

David Rieser

david.rieser@klgates.com

Richard Rinchich

richard.rinchich@oak.forest.org

Alexandra B. Ruggie

aruggie@cityofevanston.org

Amber M. Samuelson asamuelson@rmcj.com

Benjamin L. Schuster ben.schuster@hklaw.com

Martin Shanahan

mshanahan@jolietcity.org

Daniel Siegfried

daniel.siegfried@heplerbroom.com

David J. Silverman

dsilverman@msclawfirm.com

David Sosin

dsosin@sosinarnold.com

Michael R. Stiff

mstiff@spesia-taylor.com

David Stoneback

dstoneback@cityofevanston.org

Mario Treto

mtreto@cityofevanston.org

Scott F. Uhler

suhler@ktjlaw.com

Dennis G. Walsh

dgwalsh@ktjlaw.com

Matthew Welch

mwelch@montanawelch.com

Sonni Choi Williams

swilliams@lockport.org

Alexandra Wyss

awyss@jolietcity.org